

Message Text

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E.O. 11652: GDS

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SUBJECT: NATO FUNDING FOR AIRCRAFT SHELTERS

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B. AC/281-REPORT(73)16 NOTAL

C. US RESPONSE TO DPP/74/77 NOTAL

D. CINCUSAFE 161720Z OCT 74 NOTAL

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F. CINCUSAFE 131835Z SEP 74 NOTAL

G. USNATO 1775

H. USNATO 5901 NOTAL

SUMMARY: AFTER REVIEWING NATO SHELTER GOALS AND CURRENT STATUS OF SHELTER CONSTRUCTION IN CENTRAL REGION EUROPE, MISSION SUGGESTS THREE ALTERNATIVES FOR WASHINGTON CONSIDERATION AS BASIS FOR NATO APPROVAL OF NEXT STEP IN AIR FIELD PROTECTION. REQUEST WASHINGTON COMMENTS. END SUMMARY.

1. NATO HAS APPROVED GOALS FOR AIRCRAFT PROTECTION WHICH INCLUDE:
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A. SHELTERS FOR 70 PCT OF IN-PLACE AND DUAL BASED AIRCRAFT ON CONTINENT IN CENTRAL REGION EUROPE. 92 PCT OF THESE SHELTER GOAL WILL BE COMPLETE BY END-1974. IN ADDITION TO THE NATO GOAL, THE US HAS UNDER CONSTRUCTION SHELTERS FOR 100 PERCENT OF ITS

AIRCRAFT IN THE CENTRAL REGION. REMAINING SHELTERS IN THE 70 PERCENT GOAL ARE AN ALLIED RESPONSIBILITY AND ARE SCHEDULED FOR COMPLETION BY END CY 1975.

B. SHELTERS FOR 70 PERCENT OF M PLUS 3 AIRCRAFT ON CONTINENT IN CENTRAL REGION. SHAPE INTENDS TO INCLUDE ALL 128 M PLUS 3 SHELTERS ON THE CONTINENT IN SLICE XXVII, FOR APPROVAL MID-1976.

C. SHELTERS FOR 70 PERCENT OF IN-PLACE/DUAL BASED AIRCRAFT IN THE UK. 51 SHELTERS FOR US AIRCRAFT ARE PROGRAMMED IN SLICES XXV AND XXVI. SHAPE INTENDS TO INCLUDE THE REMAINING 154 SHELTERS FOR US AIRCRAFT IN SLICE //88 AND FUTURE SLICES. UK IS PREPARING STUDY DEALING WITH SHELTERS FOR UK AIRCRAFT.

D. SHELTERS FOR 70 PERCENT OF M PLUS 3 AIRCRAFT IN UK. USAF US PUSHING SHAPE TO INCLUDE THESE SHELTERS IN SLICE XXVII.

2. NATO ALLIES HAVE NOT YET APPROVED THE GOALS PROPOSED BY US FOR:

- A. 100 PERCENT SHELTERS FOR IN-PLACE AIRCRAFT
- B. 100 PERCENT SHELTERS FOR M PLUS 3 AIRCRAFT
- C. 100 PERCENT SHELTERS FOR M PLUS 30 AIRCRAFT

3. ALLIES HAVE STATED IN EWG THAT THEY CANNOT APPROVE ADDITIONAL SHELTER PROGRAMS WITHOUT FURTHER STUDY. MISSION HAS LEARNED FROM SHAPE REPRESENTATIVES THAT SHAPE TECHNICAL CENTER HAS BEEN UNABLE TO REACTIVATE STUDY ON AIRBASE PROTECTION BECAUSE ALL QUALIFIED STAFF ANALYSTS ARE WORKING FULL TIME ON HIGH PRIORITY US-INITIATED AWACS STUDIES. IN ORDER TO PROVIDE RATIONALE TO SECURE ALLIED APPROVAL OF DECLARED US GOALS FOR AIRCRAFT PROTECTION, MISSION RECOMMENDS WASHINGTON CONSIDER THREE ALTERNATIVE STEPS:

A. UNDERTAKE SUPPORTING STUDIES IN THE UNITED STATES FOR SUBMISSION TO NATO BY END 1975. THIS WOULD ALLOW TIME FOR DRC TO APPROVE A SOUND, PRESUASIVE RATIONALE FOR ADDITIONAL PROGRAMS DURING THE SPRING 1976. US COULD THUS MOVE IN THE FALL OF 1976 IN THE INFRASTRUCTURE COMMITTEE TO INCLUDE ADDITIONAL SHELTERS IN SLICE XXVIII FOR APPROVAL MID-1977. THIS ALTERNATIVE HAS THE DISADVANTAGE THAT SINCE ALLIES WOULD NOT PARTICIPATE IN THE STUDY, CONFIDENTIAL

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THEY MIGHT NOT SUPPORT ITS CONCLUSIONS.

B. LOAN US ANALYST AT US EXPENSE TO SHAPE TECHNICAL CENTER IN ORDER TO COMPLETE WHAPE TECHNICAL CENTER AIRBASE PROTECTION STUDY BY END 1975. THE FRG PROPOSED THAT THE FRG US AND UK EACH PROVIDE AN ANALYST TO STC FOR THIS PURPOSE (REF G) THE UK HAS RESPONDED THAT IT IS NOT IN A POSITION TO OFFER AN ANALYST. HOWEVER, THE UK MIGHT RECONSIDER ITS POSITION IF BOTH THE FRG AND US PROVIDE ANALYST ON LOAN TO THE STC. A US ANALYST WORKING AT THE SHAPE TECHNICAL CENTER HAS THE ADVANTAGE OF INSURING A MAJOR US INPUT TO THE STUDY WHILE AT THE SAME TIME DEVELOPING ALLIED SUPPORT.

C. WAIT FOR COMPLETION OF AWACS STUDIES (ACCORDING TO PRESENT SCHEDULING IN JUNE 1975) SO THAT SHAPE TECHNICAL CENTER

CAN RESUME WORK ON AIRBASE PROTECTION WITH ITS OWN ANALYSTS, COMPLETING STUDY MID-1976. THIS OPTION ALLOWS LESS TIME FOR ADDITIONAL WORK IN CASE STUDY RUNS INTO DIFFICULTY, THEREFORE IT COULD MISS CONSIDERATION IN SLICE XXVIII. THIS ALTERNATIVE HAS THE DISADVANTAGE OF LESS US INFLUENCE ON THE STUDY THAN ALTERNATIVES A OR B. WASHINGTON MUST ALSO DETERMINE WHETHER AIRCRAFT PROTECTION STUDY WOULD COMPETE WITH OTHER TASKS THAT US HAS IN MIND FOR SHAPE TECHNICAL CENTER. THE STC ANTI-TANK STUDY USES A DIFFERENT TEAM OF ANALYSTS AND IS THEREFORE NOT COMPETITIVE WITH THE AIRBASE PROTECTION STUDY.

4. REQUEST WASHINGTON WEIGH THE TIMING DESIRED FOR ADDITIONAL NATO SHELTER PROGRAMS AGAINST RESOURCES REQUIRED FOR ACCELERATED STUDY EFFORT. EVEN PROGRAMS ALREADY APPROVED MAY NOT FIT WITHIN FUNDS LIKELY TO BE AVAILABLE FOR SHELTERS IN SLICE XXVII. (COST OF APPROVED PROGRAMS LISTED FOR SLICE XXVII IN PARA 1 B,C,D, WOULD AMOUNT TO APPROXIMATELY DOLLARS 156 M, WHILE ENTIRE SLICE XXVII IS EXPECTED TO TOTAL APPROXIMATELY DOLLARS 280 M) (REF H). THE IMPORTANT THING IS TO MAINTAIN STEADY PROGRESS THROUGHOUT THE COMING FIVE-YEAR INFRASTRUCTURE PERIOD.

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